

Quality Control - Appointment of 3rd Party Quality Monitors for monitoring Road works under PMGSY, NABARD (RIDF), AGAMT, TFC etc and works implemented under other Schemes in Rural Development and Panchayat Raj Department viz., NREGS, Panchayat Union School Renovation Programme, Samathuvapuram etc.

Rural Development and Panchayat Raj (SGS 1) Department

G.O.(Ms.) No.176

Dated : 21.11.2008

Read :

1. G.O.(Ms.) No.10, Rural Development Department, dated 14.1.2004
2. G.O.(Ms.) No.73, Rural Development Department, dated 1.4.2004
3. From the CRD & PR Letter No.21841/2008/TU2, dated 28.10.2008.

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ORDER :

The Commissioner of Rural Development and Panchayat Raj in his letter 3rd read above has stated that during 2004 the Government issued orders, in the G.O. second read above, for appointing 14 retired Senior Engineers from the Highways Department as Quality Monitors for monitoring the quality of road works sanctioned in the G.O. first read above. The Terms & Conditions and Duties & Responsibilities of these State Quality Monitors were also specified and the Superintending Engineer (RD) was designated as the State Quality Control Coordinator. The Commissioner of Rural Development and Panchayat Raj has further stated that State Quality Monitors were appointed by the Government almost 4 years back and a review of their performance indicates that many of the State Quality Monitors are not active in the field and are not inspecting the works properly in the districts allocated by the State Quality Co-ordinator i.e. Superintending Engineer (RD) on a monthly basis. The inspection reports of some of the State Quality Monitors are not reflecting the actual quality deficiencies and the reports are not specific. Their reports are also stereotype and do not bring out the technical shortcomings of the works they inspected. The quality of inspections by the existing State Quality Monitors appointed in 2004 are not upto-the mark in general. Hence, it has become necessary to draw up a fresh list of State Quality Monitors to enable a better monitoring of Rural Development works taken up under various schemes. The Commissioner of Rural Development and Panchayat Raj has further stated that this Department is undertaking works over Rs.5,500 crores every year. Road works for over Rs.400 crores each under PMGSY and NABARD-RIDF Schemes and approximately Rs.103 crores under 12th Finance Commission funds are being taken up every year. The Rural Development Department is also implementing works to the tune of Rs.2,000 crores under NREGS, Rs.500 Crores under AGAMT, Rs.80 Crores under Panchayat Union School Renovation Programme works and Rs.75 Crores under Samathuvapuram every year. The NREGS works are essentially labour oriented Water Harvesting works that have to be monitored closely. Hence, all the Road works and works taken up under other Schemes such as AGAMT/ Panchayat Union School Renovation Programme / Samathuvapuram need to be monitored for the quality execution by independent 3rd Party Quality Monitors from outside the system in order to give a fair assessment of the quality of the work and also to ensure guidance for the

technical staff in-charge of the works. Therefore, the Commissioner of Rural Development and Panchayat Raj, has requested that **two** types of State Quality Monitors may be ordered to be appointed viz.

- (i) **State Quality Monitors – Roads:** They are to exclusively monitor road works under the PMGSY / NABARD-RIDF / 12th Finance Commission Funds and
- (ii) **State Quality Monitors – Schemes:** They are to monitor works under NREGS/ AGAMT / Panchayat Union School Renovation Programme / Samathuvapuram etc.

2. The Commissioner of Rural Development and Panchayat Raj, has also suggested a selection committee for selecting State Quality Monitors, Honorarium and Conveyance Charges payable to State Quality Monitors, workload norms and the availability of funds for meeting the expenditure under PMGSY and AGAMT.

3. The Government have examined the proposal of the Commissioner of Rural Development and Panchayat Raj in detail and decided to accept the same and pass the following orders :-

- (i) A Selection Committee consisting of the following officials is constituted to select the suitable hands to be appointed as State Quality Monitors.

Principal Secretary to Government, RD & PR Department	- Chairman
Commissioner of RD & PR	- Convener
Superintending Engineer (RD)	- Member

- (ii) The Commissioner of Rural Development and Panchayat Raj is permitted to call for the 'Expression of Interest' from the retired Government Engineers/Private Engineers having specific qualifications to be appointed as 3rd Party State Quality Monitors for (a) Road works and (b) Schemes - 30 Nos. under each category.
- (iii) The Commissioner of Rural Development and Panchayat Raj is permitted to appoint 30 State Quality Monitors – Roads and 30 State Quality Monitors - Schemes in the State selected by the Selection Committee mentioned (i) above, as per the Qualifications, Terms and Conditions and Duties and Responsibilities annexed to this order.
- (iv) Orders issued in G.O.Ms.No. 73, RD, dated 1.4.2004 is hereby cancelled.

4. This order issues with the concurrence of Finance Department vide its U.O.No.3698/FS/P/08, Dated 16.11.2008.

(By Order of the Governor)

K.ASHOK VARDHAN SHETTY,
Principal Secretary to Government

G.O.Ms.No.176,Rural Development and Panchayat Raj Department, dated 21.11.2008

Annexure

Terms and Conditions and Duties and Responsibilities for State Quality Monitors.

(i) Qualifications:

A. State Quality Monitors - Roads : Retired officials in the rank of atleast Divisional Engineer (or equivalent) in Highways, PWD, CPWD, Border Road Organisation (BRO) or any other departments/undertakings or Private Engineers of any firm having more than 25 years of experience in road laying works, having a B.Tech./B.E. (Civil Engineering) qualification.

B. State Quality Monitors – Schemes : Retired officials in the rank of atleast Divisional Engineer (or equivalent) in PWD, Tamil Nadu Housing Board, Tamil Nadu Slum Clearance Board, CPWD or any other department / undertakings of Government of Tamil Nadu/India or Private Engineers of any firm having more than 25 years of experience in Civil Engineering Construction works, having a B.Tech./B.E. (Civil Engineering) qualification.

C. Age Limit : The applicant should **not** have crossed 65 years of age as on 1.10.2008.

- Persons who are already officiating as National Quality Monitors/State Quality Monitors in other departments or as Consultants for another Quality Monitoring Company/Consulting firms will not be eligible for being selected as State Quality Monitors in Rural Development and Panchayat Raj Department.
- An applicant, if eligible, can apply for both the categories 'A' & 'B' above, but will be finally selected for only one category.

(ii) Terms and Conditions for State Quality Monitors:

- a. The State Quality Monitors are to be paid an amount of **Rs.1,000/- per** day as Honorarium, besides the actual travel charges to the district headquarters from their residence as is specified already in G.O.(Ms.) No.73, RD & PR Department, dated 1.4.2004 and as also approved for Quality Monitors in Tsunami Rehabilitation works as per the G.O.(Ms.) No.205, RD & PR Department, dated 31.12.2007. The conveyance to site will be arranged by the PO, DRDA of the

district. The conveyance charges will be paid from their residence to the inspecting districts and back to the residence. The actual fare, as applicable to the cadre in which they were retired from service will be eligible (subject to a maximum of 2nd AC Class Train fare).

- b. The Honorarium and conveyance charges will be paid to them on monthly basis by the Commissioner of Rural Development and Panchayat Raj on the recommendation of the Superintending Engineer (RD) who would be State Quality Control Co-ordinator.
- c. The district for which the State Quality Monitors are to undertake inspection for every month shall be decided by the Commissioner of Rural Development and Panchayat Raj.
- d. Each of the State Quality Monitors will be allotted 2 districts in a month on a rotation basis by the Commissioner of Rural Development and Panchayat Raj. The State Quality Monitors – Roads have to inspect a minimum of 5 road works per day and carry out inspections for 3 days in a district in a fortnight. The State Quality Monitors – Schemes, will have to inspect a minimum of 7 works per day and carry out inspections for 3 days in a fortnight covering AGAMT/Panchayat Union School Renovation Programme works/Samathuvapuram etc. The inspection dates in a Fortnight for the State Quality Monitors will be finalized by the Commissioner of Rural Development and Panchayat Raj.
- e. The Project Officer, DRDA will arrange for the transport and assistance to the State Quality Monitor for the inspections. The Material testing laboratory of the Contractor or the District lab be used by the SQM, if required. The necessary tests shall be got conducted by the Project Officer, if so desired by the SQM.

(iii) Duties and Responsibilities

- (i) The State Quality Monitors are to follow the IS Standards, Bid Specifications, drawings and Scheme Guidelines.
- (ii) The State Quality Monitors shall send their inspections reports in the format prescribed fortnightly to the concerned District Collector with copies marked to the Commissioner of Rural Development and Panchayat Raj, Chennai. In case of deviations, deficiencies in work or quality are found, the same are to be reported

in detail along with the recommendations for corrections of deviations to the District Collector and the Commissioner , Rural Development and Panchayat Raj.

- (iii) The State Quality Monitors are to find out any deviation in the sanctioned estimates and to issue instructions to the District Collectors to correct them in writing under intimation to the Commissioner of Rural Development and Panchayat Raj.
- (iv) The State Quality Monitors are to advise the District Collectors concerned regarding the acceptance or rejection of the ATRs on the deviations pointed out by the State Quality Monitors in previous inspections of the same works.
- (v) The State Quality Monitors should undertake any other Quality Monitoring works that may be assigned to them from time to time by the Commissioner of Rural Development and Panchayat Raj.

K.ASHOK VARDHAN SHETTY,
Principal Secretary to Government