

**12.2 1998-99 – Anna Marumalarchi Thittam Revised Guidelines**

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Rural Development (IRD.1) Department

G.O. (Ms). No. 113

Dated : 01.06.1998

Read :

1. G.O.Ms. No.149, Rural Development (IRD.I) dated 08.05.1997
2. Letter No.38772/IRD.I/97, Rural Development Department, dated 11.09.97
3. D.O.Lr. No. 5765/IRD.I/98-1, dated : 17.02.98 from Secretary Rural Development Department to Director of Rural Development
4. D.O.Lr. No. 13724/98/PH1, dated 01.05.98 from Director of Rural Development to Secretary to Government Rural Development Department

**ORDER**

In 1997-98 Budget Hon'ble Chief Minister announced the Anna Marumalarchi Thittam Necessary guidelines were issued for (a) Convergence of schemes (b) Water supply schemes and (c) Special funds for the uncovered schemes.

2. In the G.O. First read above detailed guidelines were issued for implementation of this scheme. Among others, in these guidelines it was issued that the objective was to develop these Village Panchayats in a phased manner, that each M.L.A. in the rural Constituency will select the village panchayat of his choice for implementation in every financial year and that the basic minimum services namely Drinking water, Primary Education, Public Health, Nutrition. Shelter, Rural Roads and connectivity and Fair Price Shops will be kept in view in the implementation of this scheme and that this scheme should be implemented in full before the end of March of that Financial year and that the Collectors should take all measures necessary for successful implementation of this scheme. Consequent on the decisions announced in the Collectors conference held on 02.09.97 and 03.09.97 further guidelines in the reference second read above to the effect that the works under this scheme should be implemented expeditiously and that where the schemes are implemented sign boards kept in these places, besides mentioning Anna Marumalarchi Thittam, the scheme under which the particular work is executed namely Indira Awas Yojana. Jawar Vellai Vaippu Thittam etc., should also be written on these boards were issued.

3. In the D.O. Letter Third read above. the Director of Rural Development was requested to send guidelines for implementation of Anna Marumalarchi Thittam for the year 1998-99. In the D.O. Letter Fourth read above the Director of Rural Development has a proposed new and revised guideline for implementation of Anna Marumalarchi Thittam, for the year 1998-99.

4. The Government also direct that convergence of State and Centrally sponsored schemes as applicable in each Anna Marumalarchi Thittam village panchayats should be adopted following the norms and parameters prescribed for the respective schemes and programmes. Tamil Nadu Water Supply and Drainage Board will be entrusted all the Water Supply schemes other than hand pumps, for which Tamil Nadu Water Supply and Drainage Board will avail the funds available under Rural Water Supply schemes.

5. Government also set apart special fund of Rs.75 Crores for the implementation of Anna Marumalarchi Thittam and order to release the same on the basis of per capita allotment to be made separately. However, Government authorize Director of Rural Development to draw and disburse to Collector's totally Rs.10.60 crores at the rate of Rs. 5 lakhs to each of 212 Village Panchayats selected under Anna Marumalarchi Thittam as the first installment. Balance amount of Rs.64.40 crores will be released in 3 more installments in July, September and November 1998. For the said expenditure Head of Account will be "2515.00 .Other Rural Development Programmes – 800. Other expenditure schemes in the Ninth Five Year Plan-II –State Plan –JX – implementation of Anna Marumalarchi Thittam –09. Grants –in –aid (DPC No.2515 00 800 JX 0905)"

6. The Government have carefully examined the guidelines proposed by the Director of Rural Development and accept the same for implementation of Anna Marumalarchi Thittam for the

year 1998-99. The approved guidelines for implementation of Anna Marumalarchi Thittam for the year 1998-99 are as appended to this order. The guidelines already issued shall stand modified to the extent necessary in view of the new guidelines issued for the year 1998-99 as appended to this order.

7. This order issues with the concurrence of Finance Department vide its U.O.No.1904/FS/P/98, dated 13.5.98.

(By order of the Governor)

**RAMESH CHANDRA PANDA**  
SECRETARY TO GOVERNMENT

## APPENDIX

GUIDELINES FOR THE IMPLEMENTATION OF ANNA MARUMALARCHI THITTAM DURING 1998-99.

G.O. No.113

Rural Development

Dated : 01.06.1998

Anna Marumalarchi Thittam, aims at convergence of all basic minimum services and infrastructures in the selected Village Panchayat to fulfil the necessary basic needs and make the village a model, self reliant, self sustained and modern village. This village will be a model for grass root level democracy in so far as, village planning, public grievance redressal, participatory approach in rural development etc., are concerned. Thus the village benefited under Anna Marumalarchi Thittam will have many basic urban facilities.

**1. SELECTION OF VILLAGES:**

Member of the legislative Assembly will select a village panchayat and inform the same to District Collector, All Collectors should complete selection of village panchayat, in consultation with the M.L.As for 1998-99 and this selection should be finalised before 10.05.98. The list should be communicated to Director of Rural Development by the Collectors along with 1991 census population figures before 15.05.98.

**2. PREPARATION OF VILLAGE PLAN:**

- (i) As a first step, after selecting village Panchayat local administration will be toned up by the visit of officers, Team comprising Thasildar, BDO, Welfare, Health, Agriculture, Animal Husbandry and other department Officials etc., as a team similar to mass contact programme, As a part of confidence building exercise they will study local problems and ensure 100% coverage of welfare and development schemes, issue of pattas etc., to all eligible persons. After toning up local administrative setup, Collector/ District Revenue Officer/ Project Officer, DRDA will conduct a regular Mass Contact Programme in the village. All district level officers will attend the meeting which will be preferably convened in the morning. He will appraise the public about the Anna Marumalarchi Thittam and also about various Government schemes implemented for their benefit. Petitions will be received from the public. These petitions will be scrutinized and necessary action will up be taken for redressal. Simultaneously, health camps, eye camps, exhibition displaying various Government Department activities, veterinary camps etc can be organized on mass contact day.
- (ii) Next, a Rapid Appraisal of Resource Endowments (RARE) will be taken up through survey to assess the available resources and to identify the gap in the seven basic services namely, drinking water, primary education, Health and nutrition, housing, link roads and public distribution system etc (format enclosed see Annexure. 1). The development plan for a village should be prepared on the basis of the survey report brought out under the RARE and also on petitions received during Mass contact/ grievance day. The village plan can be prepared with the help of Rural Development Revenue and other Department officials. Makkal Nala Paniyalargal of the concerned Panchayats can also be used along other staff to conduct survey. Departments and Public Sector Undertakings to get the facilities to the village panchayat. For example, filling up teachers vacancies, provision of bus stand. The village plan will contain the following details.

Part I – General information of the village including a report on natural resources appraisal

**Part II- A. Schemes involving financial commitments:**

- (i) Schemes for community needs: Details of sectorwise, departmentwise works like Roads, School building, water tank etc. with estimates and source of funding for the execution should be identified.
- (ii) Schemes for individual needs like issue of house site patta, construction of group house, housing loan, IRDP, TRYSEM, DWCRA, hut lights etc.

## **B. Schemes not involving financial commitment:**

These need mere integration coordination and liaisoning with existing like linking Arivoli to eradicate illiteracy, and to achieve universal education or using blindness control movement. Leprosy eradication programme, child care programme, to campaign for health and nutrition. Prohibition propaganda or small savings campaign. or similar programmes can be brought under this. Here a calendar of action can be prepared in the plan over a period of one year and executed.

Part III – Ongoing schemes already approved in the current year which can be treated as dovetailed ones.

### **3. APPROVAL OF THE VILLAGE PLAN BY THE GRAM SABHA:**

The draft village plan so prepared is only tentative one. This should be placed before Gram Sabha by convening a special meeting and work should be prioritized and proposal finalized. As far as possible, schemes identified should be dovetailed with the ongoing schemes. Rural Water supply scheme will provide drinking water facilities in there villages by Tamil Nadu Water Supply and Drainage Board. Only in the case of schemes, which cannot be dovetailed, provision should be made from the special grant under Anna Marumalarchi Thittam allocated to the district.

The RARE survey and Mass contact Programmes should be completed before 15.06.98 and plan should be finalized with sanctioned grants and dovetailed funds. The copy of the plan should be sent to District Collector for according administrative sanction, before 30.06.98.

### **4. SCHEMES TO BE INCORPORATED IN THE PLAN:**

#### **4.1 Priority Schemes:**

Priority should be given in the fulfillment of following seven basic amenities as detailed below:

1. Potable Drinking water: Habitations with more than 150 Population should be provided with power pumps. In smaller habitations for every 50 population one hand pump with an assured supply of 40 lpcd will be ensured. Power pump schemes will be executed by TWAD. Others schemes like hand pump, extension of pipeline etc., will be executed by Village Panchayats.
2. Education: Adequate number of primary school as per present norms of Government and adequate building space, drinking water, toilet for the existing Primary Schools/ Middle Schools/High School/Higher Secondary School shall be provided. (Financial) Universal education for all and minimum education upto VIII standard for girl Children, informal education for illiterate, achieving the goal of cent Percent literacy etc., should be main goals. Arivoli volunteers can be actively involved in cent percent enrollment and eradication of illiteracy. Special efforts will be made for the enrollment of the school dropouts. (Non financial)
3. Health: Access to minimum health services to the villagers through Health Sub-Centres and Primary Health Centres. Improvement of available facilities in these Centres (Financial).

Preventive and Promotive health education on immunization, pre-natal, post-natal childcare, family welfare activities etc., through organising campaigns in self sustained manner. Efforts should be focussed on health education apart from convergence of all necessary health services (non-financial).

4. Nutrition: Providing building and other infrastructure like drinking water for ICDS/ Noon-meal centres, kitchen sheds to the school noon-meal centres, etc., establishment of Balwadies / Noon-meal centers on need basis as per existing norms. Providing nutritious food through Balwadies upto 3 years and at Noon-meal centres after 3 years. Special campaign shall be organized for propagating the nutrition and diets particularly targeted to educate mother groups on the value of locally available nutritious food.

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5. Housing and Street Lights: Issue of pattas and construction of houses to the houseless families under IAY Rural Housing Loan to the eligible beneficiaries not having own house shall be arranged through Co-operative Housing Society.

All huts will be provided with hut lights. Street lights should be provided to all habitations as per existing norms.

6. Roads: Black topping of roads which mainly connect villages with more than 1000 population. (Only important roads should be taken up and not all the lanes and by lanes of the village).

Upgrading of all other link roads and streets with minimum standard of metalling. (Which may be single or double layer depending on local needs and availability of resources) Approach roads to the bus stand from the main road should be cemented / black topped.

7. Fair Price Shops: providing the access to Fair Price Shops within 2 kms distance, either by creation of new shops or through sub – centres. Construction of Pucca building for main Fair Price Shop located in the Village.

Formation of village vigilance committee to ensure functioning of PDS shops, issue of family cards to all eligible families.

### 4.2. Schemes for Individual Beneficiaries:

Under the Individual benefit schemes all eligible beneficiaries for house site pattas, monthly pension schemes, welfare schemes should be accommodated. As far as possible all eligible beneficiaries under TRYSEM, IRDP should be covered. DWCRA groups should be formed in each Village Panchayat. Efforts should be made to link villages with telephone, establishment of post office, library and television of all habitations to improve communication facilities.

### 4.3. Other necessary Schemes/Services:

Abolition of child labour, improving sanitation in the Village through CRSP, enforcement of prohibition, opening of small savings account by all household etc., should be fulfilled as far as possible. Similarly other asset creation works can be taken up.

## 5. FUNDING:

After exhausting funds under dovetailing with EAS/JVVT/ MLACD/ MPLAD/ DDP/Tenth Finance Commission Grant etc, gap alone can be filled up from Special Grant sanctioned by the Government under Anna Marumalarchi Thittam. Government is sanctioning Rs.75 Crores as special grant to be apportioned among 212 village panchayats selected during 1998-99 for the implementation of Anna Marumalarchi Thittam. This fund will be distributed to the village panchayats on percapita basis. Director of Rural Development will draw and disburse the amount in four instalments.

However funds release will not be a constraint in the implementation of Anna Marumalarchi Thittam. If Advance release is needed the same will be done. Expenses on the survey, documentation of plan, works progress etc., will be met from the interest accrued.

## 6. MODE OF EXECUTION:

All the works under Anna Marumalarchi Thittam other than dovetailed schemes shall be executed through open tender system. However, in the case of dovetailed schemes, the respective scheme guidelines will be applicable while executing the works. Collector will have the discretion of deciding the executing agency. Even line departments may be entrusted with works.

District Level Committee: For the purpose of scrutinizing the plan, monitoring and reviewing the progress, a District level Committee comprising the following members will be formed. The Committee will meet once a month, take stock of the progress and problems provide guidance to the implementing agencies and remain in overall charge of the Programme in the District.

1. Collector – Chairman
2. Project Officer – Member – Secretary
3. All Members of Legislative Assembly
4. Concerned Panchayat Presidents
5. Concerned Panchayat Union Chairman
6. Departmental District Head of Offices.

### **7. INFORMATION, EDUCATION AND COMMUNICATION (IEC)**

Collectors shall organise IEC activities through print and electronic media, Phamlets, bit notices etc., highlighting the principles of Anna Marumalarchi Thittam and its success stories. Villagers should have the opportunity to see thematic development/welfare oriented Video films suitable to them.

### **8. DOCUMENTATION:**

Collector should document various process of this scheme implementation as a record for evaluating the scheme impact on the Village community through documenting deliberations, keeping photographs and videos, etc., He can also document RARE survey as base line study and position in the post Anna Marumalarchi Thittam period to make a comparative analysis. Purpose is to bring out a book at the State level on the success and impact of this programme.

### **9. TIME SCHEDULE:**

The Calendar of activities for the financial year should be as follows:

Sl. No	Activities	Due date
1	Selection of villages to be communicated with 1991 population to Director of Rural Development	15.05.98
2	RARE Survey and Mass Contact Programme to be completed	15.06.98
3	Village plan to be firmed up and administrative sanction to be accorded by Collector after placing it in the District Committee	30.06.98
4	Preparation of estimates and according technical sanction and commencement of work before	31.07.98
5	Completion of the work in all respects before	31.03.99

A separate time schedule will be prepared by Collector themselves for carrying out non asset creation activities like special camps/campaigning activity on non financial community activities such as health care propaganda, literacy campaign etc., to bring about a qualitative improvements in the village community.

### **10. REVIEW AND MONITORING:**

The progress of work will be monitored and reviewed every month by the District Collector and progress report in the prescribed format to be sent to Director of Rural Development on or before 5th of every month. (see Annexure II and III)

## Format – I

..... District

**ANNA MARUMALARCHI THITTAM****General Information of the Selected Village Panchayat.**

1. Name of the Assembly Constituency
2. Name of the MLA
3. Name of the Selected Village Panchayat
4. Name of the Panchayat Union
5. Area of the Village Panchayat
6. Total Population of the Village Panchayat
7. No. of habitations in the Village Panchayat
8. Financial Position of the Village panchayat

Receipts		Expenditure
1993-94		
1994-95		
1995-96		
1996-97		
1997-98		

9. Details of the habitations in the panchayat

Sl.No	Name of the Habitations	Total families			Population		
		SC/ST	Others	Total	SC/ST	Others	Total
1	2	3	4	5	6	7	8

10. Details of Land Usage

Sl. No	Details of land	Area
1	Forest	
2	Land unused for agriculture	
3	Land in use other than agriculture	
4	Land in use for Agriculture	
5	Permanent grazing land	
6	Other tree forest area	
7	Current waste land	
8	Other waste Land	
9	Net area cultivated	
10	Total (Pt.Area)	
11	Cultivable more than once	

## 11. Water Sources details (Agriculture)

Water Sources	No.	Area Benefited
Wells		
Deep Bore		
canal		
Tank		

## 12. Occupation wise population

Sl.No.	Occupation Details	SC/ST		Others		Total	
		Families	Population	Families	Population	Families	Population
1.	Agriculture						
	a. Big Farmer						
	b. Small farmer						
	c. Marginal farmer						
2.	Agricultural labour						
3.	Artisan						
4.	Self employed						
5.	Small Traders						
6.	Industrialist						
7.	Private Employment						
8.	Govt. servants						
9.	Others						
	Total						

## 13. Education

## (A) Above 15 Years

Sl.No	Details	SC/ST			Others			Total		
		M	F	Total	M	F	Total	M	F	Total
1.	illiterate									
2.	Literate									
a.	Knows only to write & read									
b.	Upto Primary School education									
c.	Upto Middle School Education									
d.	Upto High School Education									
e.	Upto Higher Secondary School Education									
f.	Upto College Education									
g.	Upto Professional education									





## 20. Street Lights (Number)

Ordinary Bulb	Tube Lights	Sodium Lights	Mercury Lights	Total
1	2	3	4	5

## 21. Panchayat Roads and Culverts

Nature of Road	Length
Mud Road	
Red Gravel	
Metal Gravel	
Block Topped Road	
Culverts (Nos)	
Causeway	
Wooden Bridge	
Concrete Culvert	
Pipe Culvert	
Stone Culvert	

## 22. Remunerative Building owned by the Panchayat

Name of the Place where the Building is located	Purpose for which it is used	Nature of the Building	Annual Rent Receipt (Rs.)
	Bus stand/ Shops/ Market/ Slaughter house/ Community Building	Hut/Tiled/ Concrete	

## 23. Orchard, Social Forests and other Varieties of trees owned by the Panchayats.

Classification of Trees	Nos.	Year of Planting	Area	Receipt of Lease amount

## 24. Deposits of the Panchayat. Details of the Scheme funds deposited.

Name	Amount	Date of Maturity

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7		Fair Price Shops		
8	a	Telephone		
	b	Sub Post Office		
9	a	Public Reading Room/Library		
	b	T.V. Provision		
10		Drainages		
11		Other Required Works		
12	a	Social Welfare Schemes Such As Moovalur Ramamirtham Ammaiyaar Scheme/ Muthulakshmi Reddy Schemes Persons Eligible to Avail	already benefited	no of persons eligible now as per eligibility (no.)
	b	Old Age Pension Scheme		
13		Loan Facilities Through Co-operative Societies		
14		Economic Development Schemes		
	a	Loan Under IRDP Scheme		
	b	Development of Rural Youth Under Training of Rural Youth Under Self Employment Scheme		
	c	Arrangement of Loan Facilities to Rural Artisans		
15	a	Distribution of Pattas to SCs & STs		
	b	Provision of Pathway to Burial Ground	already Provided	to be provided now

**FORMAT- III**  
**PROGRESS IN IMPLEMENTATION OF ANNA MARUMALRCHI THITTAM AS ON .....**

Sl No	Name of the District	No. of Constituencies	No. of works taken up Under		No. of works commenced Under		No. of works completed Under		Financial Outlay (Rs.In Crores)			Financial Achievement (Rs.In Crores)					
			Dovetailed Scheme funds	AMT fund	Total	Dovetailed Scheme funds	AMT fund	Total	Dovetailed Scheme funds	AMT fund	Total	Dovetailed Scheme funds	AMT fund	Total			
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18