



ABSTRACT

Schemes - State Scheme - "Comprehensive School Infrastructure Development Scheme" (CSIDS) - Implementation of the Scheme for the year 2016-2017 - Sanction of funds and prescribing Guidelines - Approved - Orders - Issued.

Rural Development and Panchayat Raj (SGS1) Department

G.O.(Ms.) No. 98

Dated: 31.08.2016.

Read:

1. G.O.(Ms.) No. 101, Rural Development and Panchayat Raj (SGS-I) Department, Dated 02.12.2011.
2. G.O.(Ms) No. 46, Rural Development and Panchayat Raj (SGS-I) Department, Dated 14.06.2012.
3. G.O.(Ms) No. 81, Rural Development and Panchayat Raj (SGS-I) Department, Dated 16.07.2013.
4. G.O.(Ms) No. 82, Rural Development and Panchayat Raj (SGS-1) Department, Dated 07.07.2014.
5. G.O.(Ms) No. 72, Rural Development and Panchayat Raj (SGS-1) Department, Dated 29.04.2015.
6. G.O.(Ms) No.63, Rural Development and Panchayat Raj (PRI) Department, Dated 06.06.2016.
7. From the Director of Rural Development and Panchayat Raj Letter No. 44925 / 2016 / Self Sufficiency Scheme (SSS)-2, Dated: 31.7.2016.

ORDER:

Comprehensive School Infrastructure Development Scheme (CSIDS) was launched during 2011-12 with an objective of providing basic infrastructure

facilities like new buildings, kitchen sheds, water supply, toilets, etc. in the Panchayat Union Primary and Middle Schools in rural areas.

2. In the Government Orders first to fifth read above, necessary orders were issued along with detailed guidelines for the implementation of the Comprehensive School Infrastructure Development Scheme (CSIDS) for the years 2011-2012, 2012-2013, 2013-2014, 2014-2015 and 2015-16 respectively with the financial sanction of Rs.100 crore each year.

3. In the Government Order 6th read above, orders were issued for releasing of State Finance Commission Grants to the Rural Local Bodies for the year 2016-17.

4. In the letter 7th read above, the Director of Rural Development and Panchayat Raj has sent proposals along with draft Guidelines for the implementation of Scheme (CSIDS) for the year 2016-2017 and stated that the required funds of Rs.100 crore for the implementation of the Comprehensive School Infrastructure Development Scheme during 2016-2017 shall be met from the State Finance Commission Grants to the share of Panchayat Unions and District Panchayats in the ratio of 2:1 (i.e) a sum of Rs. 67.00 crore from Panchayat Unions share and the balance amount of Rs.33.00 crore from District Panchayats share. The DRD & PR has also stated that the above funds shall be released to the Districts in 8 installments and further requested the Government to issue necessary orders along with Guidelines for the implementation of the CSIDS during 2016-2017.

5. The Government have carefully examined the proposal of the Director of Rural Development and Panchayat Raj in detail and decided to accept the same. Accordingly, the Government pass the following orders:-

- (i) Sanction is accorded for a sum of Rs.100 crore for the implementation of "Comprehensive School Infrastructure Development Scheme" (CSIDS) during the year 2016-2017 from the State Finance Commission Grants share for the year 2016-2017 due to Panchayat Unions and District Panchayats in the ratio of 2:1 as detailed below :-

| | |
|---------------------------------|-------------------|
| From Panchayat Unions' share | : Rs. 67.00 crore |
| From District Panchayats' Share | : Rs. 33.00 crore |

- (ii) The Director of Rural Development and Panchayat Raj is authorized to draw the above funds from State Finance Commission Grants for Panchayat Union and District Panchayat sanctioned in Government Order 6th read above and to release to the Districts in 8 monthly installments.

(iii) The detailed guidelines for the implementation of "Comprehensive School Infrastructure Development Scheme"(CSIDS) for the year 2016-2017 is approved and appended to this order.

(By Order of the Governor)

Hans Raj Verma
Principal Secretary to Government.

- To
- The Director of Rural Development and Panchayat Raj, Chennai-15.
- All District Collectors (except Chennai)
- The Commissioner, Greater Chennai Corporation, Chennai-03
- All Project Directors, District Rural Development Agencies. (through Director of Rural Development and Panchayat Raj)
- The Principal Accountant General, Chennai - 9/18/35
- The Pay and Accounts Officer (Secretariat), Chennai - 9
- The Pay and Accounts Officer (South), Chennai - 35
- The Pay and Accounts Officer (East), Chennai - 5
- The Pay and Accounts Officer (North), Chennai -1
- The Pay and Accounts Officer, Madurai
- All Treasury Officers
- Rural Development and Panchayat Raj (PR 1) Department, Chennai-9. (for necessary follow up action to allot fund from SFC grant)
- The National Informatics Centre, Chennai-9.

Copy to
The Senior Personal Assistant to Hon'ble Minister for Municipal Administration, Rural Development, Implementation of Special Programmes, Chennai-9.
Finance (BG-I/BG-II/RD/FC.IV) Department, Chennai - 9.

//forwarded by order//

T. V. Verma
Section Officer.

The first part of the report is devoted to a general survey of the situation in the country.

The second part of the report is devoted to a detailed study of the various aspects of the problem.

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The tenth part of the report is devoted to a study of the various aspects of the problem.

The eleventh part of the report is devoted to a study of the various aspects of the problem.

The twelfth part of the report is devoted to a study of the various aspects of the problem.

The thirteenth part of the report is devoted to a study of the various aspects of the problem.

G.O. (Ms) No. 98, Rural Development and Panchayat Raj

(SGS.1) Department, dated: 31.08.2016

ANNEXURE

Guidelines for implementation of Comprehensive School Infrastructure Development Scheme (CSIDS) during 2016-17

1. Introduction :

The basic aim of the Scheme is to provide all basic infrastructure facilities like construction of New Class rooms, Kitchen Sheds, Toilets and Water Supply facilities and the repair and renovation of Class rooms, Kitchen Sheds, Toilets and Water Supply facilities in the Panchayat Union Primary and Middle Schools in Rural areas.

2. Selection of Schools:

During 2016-17, construction of New Class rooms, Kitchen Sheds, Toilets and Water Supply facility shall be taken up on need basis in the Panchayat Union Primary and Middle Schools in the Districts. However repair and renovation works that may be required shall be taken up only in those Panchayat Union schools located in the Village Panchayats selected during 2011-12 under "**Tamil Nadu Village Habitations Improvement (THAI)**" Scheme. Further, the proposed repair and renovation should not have been carried out in the last 3 years under any other scheme also. Before proposing repair and renovation work, a certificate of structural stability shall be obtained from the competent technical authority.

In respect of Panchayat Union Schools located in Town Panchayat and Municipalities, the concept of THAI Village Panchayats will not be a bar to take up repair and renovation works. However the buildings which were repaired and renovated in the last 3 years should not be taken up.

2. Type of infrastructure facilities and other works:

The following four types of infrastructure facilities and other works shall be taken up under the scheme:

i) School Buildings

a) New building for Class Rooms

- ❖ New building for the school shall be constructed on the basis of the students strength (Approximately 9 sq. feet per student)
- ❖ The new building for the school shall be constructed with RCC roof with weathering course for leak proofing etc. as per the type design communicated by the Directorate of Rural Development and Panchayat Raj.
- ❖ New Class rooms for the school shall be constructed in a vacant place available in the premises of the school.
- ❖ If adequate space is not available, the building can be constructed on the first floor of the existing RCC building after confirming the structural stability of the building from Executive Engineer (RD) of the concerned District.
- ❖ Rainwater harvesting is mandatory for all newly constructed school buildings.

b) Repair to the existing school class room building

- ❖ Undertaking repairs of RCC roof (in terms of putting up weathering course or taking up leak proofing etc.) along with provision for rainwater harvesting wherever the provisions are not available or damaged.
- ❖ Repair / replacement of damaged flooring
- ❖ Painting of Black Boards.
- ❖ Repair / replacement of doors and windows
- ❖ Minor repairs of damaged tiles / rafters / reapers in buildings with tiled roofing.
- ❖ Repairs of cracks in building walls.

- ❖ White washing / colour washing of the buildings (except those buildings, where white washing / colour washing was done within the last 3 years under any other scheme).

ii. Kitchen shed

- ❖ In those schools where Kitchen sheds are not available, new kitchen sheds can be taken up with a provision of rainwater harvesting.
- ❖ New Kitchen sheds shall be constructed as per type design communicated by the Directorate of Rural Development and Panchayat Raj.
- ❖ If sufficient space is not available in the existing kitchen shed, additional rooms/store rooms may be constructed for storage of rice, grains and other materials required for Noon Meal Scheme.
- ❖ Existing kitchen shed building which are in damaged condition, can be repaired and renovated, if it is structurally stable.

iii. Water supply facilities

- ❖ Extension of pipe line works may be taken up, wherever required.
- ❖ If required, new water supply connection may be provided from the nearby water supply line of the Panchayat along with a storage tank.
- ❖ Wherever necessary new borewell (hand pump fitted) can also be taken up. Wherever possible, Rain Water Harvesting (RWH) tanks shall be constructed and a hand pump may be fixed above the storage tank.
- ❖ If the existing water supply system is damaged, repairs can be carried out to provide water supply to the School.

iv. Toilets

All the Panchayat Union Schools shall have adequate toilet facilities for boys and girls separately. Most of the schools are having toilets constructed under Total Sanitation Campaign (TSC) / Nirmal Bharat Abhiyan(NBA) and other Schemes like Member of Parliament Local Area Development Scheme

(MPLADS) and Member of Legislative Assembly Constituency Development Scheme (MLACDS) etc. However the following works can be taken up:

1. Construction of new toilets shall be taken up based on the strength of students and number of possible staggered intervals of usage.
2. Incinerators should be provided in the new girls toilet taken up which are located in the middle schools.
3. The repairs and renovation of the existing toilets like repairs to RCC roof, walls, floors, drains, squatting pans, septic tanks etc.
4. Wherever required, sanitary tiles may be fixed on the floor and inside walls.
5. Water supply should be provided in the toilets, either by providing taps and / or constructing water storage tank.
6. White washing and colour washing of the toilets (except those buildings, where white washing / colour washing was done within the last 3 years under any other scheme).

v) Compound walls

Based on the necessity and fund availability, the construction of compound walls for the schools may also be taken up. Priority should be given to the Schools which already have 2/3 side compound walls so that the entire school is fully covered and made secure. Further, the schools abutting the road should be given priority in providing compound wall, atleast in the front side so as to ensure the safety of the students.

3. Selection and finalization of works:

- A.** With regard to the selection and finalization of works the following procedures have to be followed.
 - ❖ A Committee comprising of following members should be constituted to list out the details of works to be done.
 - i) Block Development Officer (Block Panchayat)
 - ii) Assistant Engineer (RD) / Junior Engineer
 - iii) Headmaster of the School

- ❖ The above committee should assess the works required on priority basis in the Panchayat union Primary and Middle Schools.
 - ❖ In respect of new works like Class rooms, Kitchen Sheds, Water supply and Toilets, the Committee shall take into account the data available from THAI survey, works subsequently taken up under CSIDS and any other scheme and balance requirement. The Committee shall inspect such schools to prepare the priority list.
 - ❖ In respect of repairs and renovation requirements in THAI 2011-12 Villages, the Committee members should inspect each and every school and list out the works required on priority.
 - ❖ The detailed format for finalising the works (both New and Repairs) shall be communicated to the Districts, as "Assessment sheet", by the Director of Rural Development and Panchayat Raj.
- B.** If the Committee is of the opinion that a particular School building, kitchen shed or toilet is dilapidated and requires total replacement, the Committee shall recommend for demolition of the building. Accordingly, the Executive Engineer (RD) shall take necessary action for demolition of the building after following the due procedures stipulated in G.O.(Ms) No.56 RD&PR (SGS.4) Dept., Dt.03.04.2008.

4. Test verification of the works proposed:

It is imperative that, from the beginning itself extensive field visits backed by proper test checks should be undertaken at the stage of preparation of estimates itself which would facilitate in preparing exact estimates. During the test check, the following should be ensured:

- i) Any essential items of work have not been wrongly excluded.
- ii) Unnecessary items of work have not been wrongly included.
- iii) Detailed estimates have been prepared.
- iv) If the estimates prepared for repairs is huge, it should be examined.
- v) Any item not permitted in this Scheme have not been included.

- vi) Repair and Renovation works are proposed only in those Panchayat School located in the Villages selected during 2011-12 under THAI Scheme.

The following officials shall do the test verification of the schools as detailed below:

- | | |
|---|------|
| i) District Collector | :10% |
| ii) Project Director, District Rural Development Agency | :20% |
| iii) Executive Engineer(RD) | :20% |

100% verification should be done by the Assistant Director level officers/ AEEs(RD).

5. Administrative Sanction:

The administrative sanction shall be accorded by the District Collector. Before according administrative sanction, the District Collector should ensure that every proposal for administrative sanction contains the following:

- i) "Assessment sheet" duly signed by members of the selection committee mentioned in paragraph No.3.
- ii) Required percentage of test check by District Level Officials and 100% verification by AD/AEE (RD) level officers have been satisfactorily completed as mentioned in Paragraph No. 4.
- iii) Detailed estimates for each work. On no account, proposal should be sent as per rough cost estimate.
- iv) Multiple photographs indicating inner and outer view of the School building, kitchen shed/toilet should be taken and enclosed along with the estimate itself. If photographs are not enclosed, Administrative Sanction should not be given by the District Collector.

Note: For the purpose of fixation of number of works or to have comprehensive estimates the works may be treated as follows.

- All school building / class room repairs, in the school campus shall be treated as one work.



- All Toilet repairs in school shall be treated as one work.
- All Kitchen shed repairs in the school shall be treated as one work.
- All Water supply repair works in the school shall be treated as one work.
- New construction of class room / school building shall be treated as a separate / single work.
- New construction of toilet shall be treated as a separate / single work.
- New construction of Kitchen shed shall be treated as a separate / single work.
- New Water supply connection and Rain Water Harvesting (RWH) under ground tank shall be treated as a separate / single work.
- New compound wall will be treated as a separate / single work.

Illustration :

If in a School campus 2 School building, 2 Toilets, 1 kitchen shed are to be repaired and 1 new School building, 1 Toilet and 1 new Water supply new works are to be taken up then the number of works shall be fixed so as

- 1 School building repair work
- 1 Toilet building repair work
- 1 Kitchen building repair work
- 1 New building
- 1 New Toilet and
- 1 New Water supply

Thus totally 6 number of works should be taken up in the campus.

6. Tendering of works:

The works shall be executed through tendering process. All maintenance/ repair works within a school shall be treated as one work for tendering purpose. For example 1 School building repair, 1 Toilet building repair, 1 Kitchen Shed building repair will be grouped into one package and the tender shall be invited for the package. Separate tenders should be called for each of

the new works such as school building, kitchen shed, toilet etc., The work shall be executed by adopting the Tamil Nadu Transparency in Tenders Act 1998 and Rules 2000 and also as per the provisions of Table I of Notification II in the Tamil Nadu Panchayats (Preparation of Plans and Estimate of works and mode and conditions of contracts) Rules, 2007 vide G.O.(Ms).No.203 RD& PR (PR.1) Department dated: 20.12.2007 shall be followed for tendering.

7. Flow of funds:

Out of the total allocation of Rs. 100 crore, 99% i.e. Rs. 99 crore shall be allocated to the Districts on pro-rata basis in proportion to the number of Panchayat Union Elementary and Middle Schools in the districts and the actual estimation of the works. The Director of Rural Development and Panchayat Raj is directed to keep funds in the separate account opened for Comprehensive School Infrastructure Development Scheme. The District Rural Development Agencies should keep funds separately in the Account opened for the above Scheme at District level. The Block Development Officer (Block Panchayat) shall also keep a separate Account in the Block office. The District Collector shall reallocate the amount to the Blocks, based on the proposals received from the Blocks and the fund shall be released by the Project Director, District Rural Development Agency to the Blocks concerned. All the Bank accounts shall be opened only in Nationalized Banks.

1% of the total allocation i.e., Rs.1 Crore shall be earmarked for Information, Education and Communication (IEC) activities. Out of this, Rs. 25.00 lakhs shall be allocated for IEC activities at the Directorate of Rural Development and Panchayat Raj and the balance amount of Rs. 75 lakhs shall be allotted to the Districts.

8. Documentation :

Documentation should be done detailing various processes in the implementation of the scheme, starting from identification of the works upto the completion. Once the work is over, the fact that the school infrastructure

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facilities has been completed, the name of the scheme i.e., 'COMPREHENSIVE SCHOOL INFRASTRUCTURE DEVELOPMENT SCHEME' (CSIDS) (ஒருங்கிணைந்த பள்ளி உட்கட்டமைப்பு மேம்பாட்டுத் திட்டம்) should be prominently displayed in Tamil along with the amount incurred on a portion of the building constructed / renovated.

The Principal Secretary to Government, Rural Development and Panchayat Raj Department, in consultation with the Director of Rural Development and Panchayat Raj, is empowered to modify any of the above guidelines based on exigencies that may arise from time to time, subject to the condition that there should be no additional financial commitment and the inter-tier allocation ratio (District Panchayat: Panchayat Union: Village Panchayat) should not be altered.

Hans Raj Verma
Principal Secretary to Government.

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T. Verma —
Section Officer

The first part of the report is devoted to a general survey of the situation in the country. It is followed by a detailed account of the work done during the year. The report concludes with a summary of the results and a list of recommendations.

Report of the Committee on the Administration of the Government

Presented to the House of Representatives