



ABSTRACT

Roads – Implementation of Rural Roads Maintenance Scheme during the year 2014-15 at an estimated cost of Rs.131 Crore for periodical maintenance of Rural roads – Sanction of funds from State Finance Commission Grants and prescribing Guidelines – Approved - Orders issued.

Rural Development and Panchayat Raj (SGS.II) Department

G.O. (Ms) No. 150

Dated: 10.12.2014.

Read:

1. G.O.(Ms) No.88, Rural Development and Panchayat Raj (SGS.II) Department, dated 23.7.2013.
2. From the Principal Secretary/Commissioner (Training)/DRD & PR (FAC) Letter No.51338/2014/Tu2 dated 14.8.2014.
3. G.O (Ms) No.130, Rural Development and Panchayat Raj (SGS.II) Department, Dated 25.09.2014.
4. From the Director of Rural Development and Panchayat Raj, Letter No.28760/2014/Tu4 dated 24.7.2014.
5. Government Letter No. 17592/SGS.2/2014-1, dated 13.10.2014.
6. From the Director of Rural Development and Panchayat Raj, Letter No.28760/2014/Tu1 dated 21.10.2014.

ORDER:

The Hon'ble Chief Minister on the floor of Tamil Nadu Legislative Assembly under rule 110 has announced that Rural Roads Maintenance Scheme will be implemented at an estimated cost of Rs.400 Crore for maintaining the Village Panchayat and Panchayat Union roads. Accordingly, orders were issued in G.O.(Ms) No.88, Rural Development and Panchayat Raj (SGS.II) Department, dated 23.7.2013 for sanctioning funds.

2. In the letter fourth read above, the Director of Rural Development and Panchayat Raj has sent proposals to continue the scheme for the year 2014-15. During 2014-15, it is proposed to take up maintenance of BT roads at a cost of Rs.300 Crore. The Director of Rural Development and Panchayat Raj has stated that Rs.169 Crore shall be met from 13th Finance Commission Grant and requested the Government to sanction Rs.131 Crore from State Finance Commission devolution Grant, authorizing him to draw the amount of Rs.131 Crore by deducting it from out of the State Finance Commission Grants in the ratio of 60:32:8 from the share of Village Panchayats, Panchayat Unions and District Panchayats respectively and to approve the draft Guidelines.

3. In the order 3rd read above, Rs.169 Crore available under 13th Finance Commission Grant has been sanctioned for laying 1600 K.M plastic waste road. In the letter 5th read above, the Director of Rural Development and Panchayat Raj has been requested to clarify this matter. The Director of Rural Development and Panchayat Raj has explained that the amount of Rs.169 Crore available under 13th Finance Commission Grant is meant for the maintenance of roads and the laying of roads using plastic waste is only a technological intervention aimed at safe disposal of plastic waste with a beneficial use. However, the funds available under 13th Finance Commission Grant will be utilized to achieve the twin objective of maintenance of roads and also to fulfill Hon'ble Chief Minister's announcement of laying roads using plastic waste and he has requested to issue necessary orders for the implementation of Rural Road Maintenance Scheme during the year 2014-15, at an amount of Rs.131 Crore.

4. The Government have examined the proposal of the Director of Rural Development and Panchayat Raj in detail and issue the following orders:

- (i) Sanction is accorded for a sum of Rs.131 crore (Rupees One hundred and thirty one crore only) for the year 2014-15 for maintenance of Rural Roads from State Finance Commission Grants.
- (ii) The Director of Rural Development and Panchayat Raj is authorized to draw an amount of Rs.131 crore from the State Finance Commission Grants which should be deducted in the following ratio for maintenance of Rural Roads scheme 2014-15 and disburse the same to the districts.

Village Panchayat	:	60
Panchayat Unions	:	32
District Panchayats	:	8
- (iii) The detailed guidelines for the implementation of "Maintenance of Rural Roads Scheme is annexed to this order.

5. The Director of Rural Development and Panchayat Raj is requested to ensure that maintenance of Village Panchayats and Panchayat Unions roads is fulfilled as planned and send a compliance report to Government in due course.

6. This order issues with the concurrence of Finance Department vide its U.O.No.66974/Finance(RD)/2014,dated 10.12.2014.

(BY ORDER OF THE GOVERNOR)

N.S.PALANIAPPAN,
PRINCIPAL SECRETARY TO GOVERNMENT

To

The Director of Rural Development and Panchayat Raj, Chennai – 15.
All District Collectors, (Except Chennai) (thro' DRD & PR, Chennai - 15)

All Project Directors, District Rural Development Agencies
(thro' DRD & PR, Chennai - 15),
The Accountant General, Chennai – 9/18/35.
The Pay Account Officer, Madurai.
All Treasury Officers,
The Principal Secretary to Government,
Finance Department, Chennai – 9.

Copy to:

The Senior Personal Assistant to Hon'ble Minister for Finance, Chennai - 9.
The Senior Personal Assistant to Hon'ble Minister for (Municipal Administration, Rural
Development, Law, Courts and Prisons), Chennai - 9.
The Finance (RD/FC.IV) Department, Chennai – 9.
The Senior P.S to Principal Secretary to Government,
RD & PR Department, Chennai – 9.
Rural Development and Panchayat Raj (PR.1) Department,
Chennai – 9. (for necessary follow up action to allot fund from SFC Grant)

//Forwarded by order//

Section Officer.

Annexure

**(G.O (Ms) No. 150, Rural Development and Panchayat Raj (SGS.II) Department,
Dated 10.12.2014)**

Guidelines for Rural Roads Maintenance Scheme 2014-15

1. Introduction:

Rural connectivity is one of the key factors for rapid development of Rural Areas. Proper maintenance of existing BT roads is very important to prevent costly and premature upgradation or strengthening of roads which otherwise would put a heavy burden on the state exchequer. Hence, the Government plans to implement the Maintenance of Rural Roads scheme with the objective of taking up periodic maintenance of Panchayat and Panchayat union BT roads in all the Districts. “**Rural Roads Maintenance Scheme**” will improve the existing Panchayat and Panchayat union rural roads in Tamil Nadu.

Maintenance of existing BT roads

Objectives

- To prolong the life of the road through periodic maintenance and thereby reducing the rate of deterioration of the roads in order to safeguard previous investments in construction or upgradation.
- To reduce the cost of vehicle wear and tear and consumption of fuel.
- To keep the road in motorable condition for a longer period.

2. Fund Allocation

For 2014-15, Rs.131 Crore will be allocated to the districts.

3. Selection and Prioritization of road Works:

Damaged BT roads of the Panchayat unions and Village Panchayats can be taken up for periodic maintenance /renewal under this scheme. The following conditions are stipulated for selection and Prioritization of road works:

- (i) First Priority should be given to the Damaged Bus /mini bus plying BT Roads which require periodic maintenance /Renewal.**

- (ii) Next priority should be given to damaged BT roads which were laid under Pradhan Mantri Gram Sadak Yojana, for which 5 year maintenance period is over.
- (iii) After exhausting the above two categories, other important link roads to habitations, roads connecting marketing centres, industrial clusters, tourism etc may be taken.
- (iv) Roads passing through any private land or requiring acquisition and roads under the control of other Departments such as Forest, Public Works Department etc should not be proposed. Deletion proposals will not be entertained later. Hence, sufficient pro-active precaution should be taken in identifying and proposing the roads.
- (v) Roads passing through /on Public Works Department Channel, other water bodies like ooranies, Kanmai and Tank bund should not at all be proposed.
- (vi) Roads under litigation /dispute over ownership falling in between should not at all be proposed.
- (vii) Roads already proposed under other schemes should not be proposed.
- (viii) Road works should be selected based on joint inspection of the Block Development Officer (Block Panchayat) and the Union Engineer (RD) concerned. The concerned Union Engineer (RD) should ensure that the roads are prioritized based on the present condition of the surface and the time lag after the previous maintenance. The Block Development Officer (BP) and the Union Engineer (RD) will select and prioritize the works to be taken up strictly following the guidelines.
- (ix) All the roads selected should be verified by the concerned Assistant Executive Engineer (R&B).
- (x) The Project Director, District Rural Development Agency and Executive Engineer, District Rural Development Agency shall test check the roads selected.

4. The following technical details should be strictly adhered to for laying of roads under this Scheme:

- a) **Only worn out / damaged BT roads requiring pothole filling and relaying of BT surface should be proposed under this scheme.**
- b) **The road requiring one or more layers of WBM + BT, should not be proposed under this scheme. Such roads should be taken separately under other appropriate schemes.**

- c) Roads that have been improved by Panchayat Unions or Village Panchayats **under any of the Rural Development Schemes within the last 5 years or nearing the timeline shall not be taken up. (Under extraordinary circumstances, if the road is heavily damaged warranting immediate renewal/maintenance due to act of natural forces, such roads can be proposed after due verification and certification by the Collector after inspection)**
- d) **Wherever a BT road is damaged, the entire stretch should be proposed, rather than taking up road works in a piece meal manner.**
- e) **All the roads taken up for maintenance should be laid using waste plastics as per IRC SP 98-2013.**
- f) The length of the proposed roads should not be less than 1 KM.
- g) **Road furniture, including information and safety signages should be put up.**
- h) Repairs/Reconstruction of the existing Cross drainage works may be taken up along with the Road works to ensure proper maintenance of Roads. **However, construction of new CD works is not permitted.**

5. Preparation of Estimates

After the selection of roads as prescribed above, detailed estimates shall be prepared by the engineers concerned after thorough field inspection. Photographs should be affixed in the estimate at the rate of one for every 200 metres. **The photographs should be taken in such a way as to capture the damaged portion requiring patch-work.** Only after the actual estimates are prepared, the proposal will be placed by the Project Director, DRDA to District Collector for Administrative Sanction, as per the Allocation of funds to Districts.

6. Test verification of list of works and the estimates

The District Collectors shall, on getting the proposals for Administrative Sanction under **Rural Roads Maintenance Scheme**, depute officials to test check the need and genuineness of the works identified and correctness of the estimates prepared. The District Collector shall himself inspect at least 2% of the works before according Administrative Sanction. **The Project Director, District Rural Development Agency and Executive Engineer (RD), will super-check atleast 10% of the works each and the Assistant Executive Engineers (R& B) and Assistant Executive Engineer (RD) and other Assistant Director level officers shall each inspect at least 20% of the works independently and check the correctness of the estimates.** Thus, the District Collectors should ensure 100% super-check of the roads proposed under the Scheme.

7. Administrative Sanction

The District Collector will accord Administrative Sanction to the works after completing 100% test-verification as prescribed in Para 6 above. The District Collectors shall have the right to amend the list of works, if need arises after consultation with the Director of Rural Development and Panchayat Raj.

8. Technical Sanction

Technical sanction will be accorded by the competent authority as per G.O. (Ms) No.203, Rural Development and Panchayat Raj Department, and dated 20.12.2007, Amendment to the Tamilnadu Panchayats (preparation of Plans and Estimates for works and mode and conditions of Contracts) Rules 2007 and G.O.(Ms) No.54, Rural Development and Panchayat Raj (PR.1) dated 22.5.2014.

9. Tendering

- i. **The works under Rural Roads Maintenance Scheme will be executed following the Tamil Nadu Transparency in Tenders Act, 1998 and Rules, 2000.** Table-II of Notification-II in the Tamil Nadu Panchayats (Preparation of Plans and Estimate of works and mode and conditions of contracts) Rules, 2007 vide G.O. (Ms) No.203, Rural Development and Panchayat Raj Department, dt.20.12.07 will be followed for tendering.
- ii. The Project Director, District Rural Development Agency shall be the tender inviting authority. The District Collector/ Chairman, District Rural Development Agency shall be the Tender Accepting Authority.
- iii. e-submission of bids shall be followed for the works under Rural Roads Maintenance Scheme.

10. Execution of works

The measurements will be recorded by the Union Engineer/Assistant Engineer and the Check Measurement will be done by the concerned Assistant Executive Engineer(R&B). **The Executive Engineer (RD) shall super check the works as per the norms indicated in G.O. (Ms) No. 7, RD (E1) Department, dated : 06.01.2000.**

11. Quality Control

- All the mandatory Quality control tests before, during and after execution of the works shall be carried out as per the Quality Control Handbook Vol I and II published by National Rural Road Development Agency.
- A separate QC register should be maintained for each work and the record of tests shall be entered by the Assistant Engineer and verified by the Assistant Executive Engineer (R&B) and Executive Engineer (RD).

- QC register shall be submitted along with the bills and the same shall be verified before release of payment.
- The details of the QC tests conducted, observations made etc shall be entered in the online QC module in tnrd.gov.in website.

12. Monitoring

The execution of the works taken up under Rural Road Maintenance Scheme (RRMS) 2014-15 will be monitored through the **Real Time Monitoring System developed by National Informatics Centre, Chennai** in order to ensure continuous monitoring and for expeditious completion of works.

13. Documentation

Proper documentation of the works should be done capturing various processes in the implementation of the scheme. Photographs of the site before undertaking the work, during execution of the work and after completion of the work should be taken and properly documented. The Socio-economic impact that has been brought about by the improvement of the roads should also be documented.

The Principal Secretary, Rural Development and Panchayat Raj Department, in consultation with the Director of Rural Development and Panchayat Raj is empowered to modify any of the above guidelines based on exigencies that may arise from time to time.

N.S. PALANIAPPAN,
Principal Secretary to Government.

//True copy//

Section Officer