



ABSTRACT

Pradhan Mantri Gram Sadak Yojana PMGSY-II - Upgradation of 769 roads for a length of 2,658.58 Km and 25 bridges for a total cost of Rs.1,244.35 Crore under PMGSY II (2017-18) – Works to be executed by Rural Development and Panchayat Raj Department and Highways and Minor Ports Department – Administration Sanction accorded – Orders – Issued.

Rural Development and Panchayat Raj(CGS-II) Department

G.O.(Ms) No.105

Dated 21.9.2017

Read:

1. From the Director (RC), Ministry of Rural Development, Government of India, Letter No.P-17024/24/2017-RC, dated 06.07.2017.
2. From the Director of Rural Development and Panchayat Raj, Letter No.83014/2014/TU4 dated, 13.7.2017.

ORDER:-

Pradhan Mantri Gram Sadak Yojana is a Centrally Sponsored Scheme introduced by Government of India for achieving total connectivity in rural areas.

2. Government of India introduced the second version of Pradhan Mantri Gram Sadak Yojana called PMGSY-II during 2013 and had issued detailed guidelines. The funding pattern under PMGSY-II is also 60% Central and 40% State share as in PMGSY-I. Tamil Nadu had become eligible for moving into PMGSY-II during 2016 by virtue of achieving its targets under PMGSY-I.

3. The Director of Rural Development and Panchayat Raj in the letter second read above has stated that PMGSY-II provides for taking up upgradation of Other District Roads and Village Roads subject to eligibility as per the PMGSY-II

guidelines. For the purpose of identification of eligible roads, the District Rural Roads Plan (DRRP) was prepared based on 2011 census. The Candidate Road List and the Comprehensive Upgradation cum Consolidation Priority List (CUCPL) were also prepared based on 2011 census in accordance with the guidelines of PMGSY-II.

4. The District Rural Roads Plan was scrutinised by the National Rural Roads Development Agency (NRRDA) and suggested a few changes which have been incorporated in District Rural Road Plan. The District Rural Road Plan was finalized with the incorporation of the changes indicated by NRRDA was approved by the State Level Standing Committee (SLSC) on 13.03.2017 and the State Level Standing Committee have also accepted preparation of Detailed Project Reports for 2,955 Km length of roads. Based on the approval of the State Level Standing Committee, the Detailed Project Reports (DPRs) were prepared by the Rural Development and Panchayat Raj department for Village roads and for other District Roads by the Highways and Minor Ports Department.

5. The Detailed Project Reports were prepared for 778 road works (738 roads in Rural Development Department and 40 roads in Highways Department) and 25 long span bridges. These Detailed Project Reports (DPRs) were scrutinized at the Directorate of Rural Development and Panchayat Raj by Rural Development and Panchayat Raj department and by concerned Superintending Engineer (NH) for Highways department. These Detailed Project Reports were then scrutinized and approved by the State Technical Agency (STA), NIT, Trichy. Totally, 778 roads for a length of 2,670.33 km and 25 long span bridges were proposed at a cost of Rs.1,260.50 crore.

6. The Director of Rural Development and Panchayat Raj has further stated that Government of India convened the Pre-Empowered committee meeting on 18.05.2017 to consider the proposals submitted by Tamil Nadu. As per the instructions of the Pre-Empowered Committee, Detailed Project Reports were rescrutinised, with higher and lower average cost and sent to NRRDA. It was also decided in the Committee meeting to drop roads less than 1 Km. Accordingly, after dropping all the roads of less than 1 Km length, 119 Detailed Project Reports were submitted to National Rural Road Development Agency. A detailed compliance report was submitted to Ministry of Rural Development, Government of India and requested to convene the Empowered Committee meeting.

7. The Director of Rural Development and Panchayat Raj has informed in his proposal that the Empowered Committee meeting was convened on 08.06.2017 and the proposals of Tamil Nadu were recommended for clearance with the condition that the state would review the cost of certain works proposed in some districts and address other Detailed Project Report issues and incorporate necessary modifications. In accordance with observations of the Empowered Committee, the costs of certain works were re-worked and a compliance report along with the action taken on all the observations were submitted to Ministry of Rural Development, Government of India. In continuation of the same, Ministry of Rural Development,

Government of India has now accorded approval for Tamil Nadu under PMGSY II (2017-18). The details of sanction accorded by Government of India is as indicated in the table below:-

Details of Proposals		Rural Development & Panchayat Raj Department	Highways and Minor Ports Department	Total
Up-gradation Roads	Cost (Rs. in Crore)	1,143.23	58.93	1202.16
	No. of road works	729	40	769
	Length (Km)	2,516.19	142.39	2,658.58
	Average cost per Km (Rs.in Lakh)	45.43	41.39	45.22
Total No. of road works		729	40	769
Bridges	Cost (Rs. in Crore)	42.19	-	42.19
	No. of Bridge works	25	-	25
Total No. of works (Roads & Bridges)		754	40	794
Total Value of Projects proposed (Rs. in Crore)		1,185.42	58.93	1,244.35
MoRD Share (to be borne by GOI) (Rs. in Crore)		669.50	34.52	704.02
State Share (to be borne by State Government) (Rs. in Crore)		515.92	24.41	540.33
Five year maintenance cost (to be borne by State Government) (Rs. in Crore)		93.02	5.14	98.16

The above includes state share of Rs.540.33 crore (43.42%), i.e. 40% mandatory State share and the pro-rata cost of bridges over and above 75 m length, cost of providing gravel shoulders and cost of works with a traffic of more than 2 msa (million standard axle load) which are not included in the Government of India funding as per PMGSY guidelines.

8. As per Para No 7.7 of PMGSY II Guidelines, the state has to mandatorily provide for 5 years routine maintenance as a part of the construction contract agreement. Hence, an amount of Rs 98.16 crore has been provided for 5 year routine maintenance. This cost works out to 7.89% of the total project cost. Further, the guidelines also mandate that the state should provide for renewal at the end of 5 years post construction maintenance period. The cost of five year post construction maintenance shall be met from State Finance Commission devolution grants by the Rural Development and Panchayat Raj department and the Highways and Minor Ports Department from the budgetary allocation. The district wise list of road and Bridge works to be executed by the Rural Development and Panchayat Raj Department is given in Annexure I & II and the list of Other District Roads (ODRs) to be executed by the National Highways wing of Highways and Minor Ports Department is given in Annexure III.

9. The Director of Rural Development and Panchayat Raj has therefore requested the Government to issue necessary orders on the following:-

- i) To accord Administrative Sanction for the entire project and for the works indicated in Annexure I, II and III consisting of 769 roads for a length of 2,658.58 Km and 25 bridges for a total cost of Rs. 1,244.35 Crore under PMGSY II (2017-18).
- ii) To accord financial sanction for the state share of Rs.540.33 Crore under PMGSY II (2017-18).
- iii) To accord Administrative sanction for provision of 5 year Post Construction routine Maintenance funds for PMGSY II for an amount Rs.93.02 Crore for Rural Development and Panchayat Raj Department.
- iv) To permit the concerned Panchayat Unions and Village Panchayats to meet the funds required for routine maintenance from the State Finance Commission Grants to Rural Local Bodies. The District Collectors shall collect the funds from the concerned Panchayat Unions and Village Panchayats based on the annual requirement submitted by the concerned Executive Engineer (RD) and shall remit the same into the maintenance account of SRRDA in two installments every year before 31st May and 30th November.
- v) To accord Administrative sanction for provision of 5 year Post Construction routine Maintenance funds for PMGSY II (2017-18) for an amount Rs.5.14 Crore for maintenance of ODRs by Highway and Minor Ports Department. This amount shall be met from budgetary provision under the relevant head of account. The Highways department shall draw and remit the same into the account of SRRDA in two installments every year before 31st May and 30th November.
- vi) To direct the Rural Development and Panchayat Raj department and the Highways and Minor Ports Department to ensure periodic renewal of the roads upgraded under PMGSY-II at the end of 5 year routine maintenance period from relevant funds available with them.
- vii) The Evaluation of Technical Bids and Evaluation and Approval of Financial Bids under PMGSY shall be done by the Committees as per the orders issued by the Government in G.O. (Ms) No.21, RD&PR.(CGS.II) Department, Dated: 13.02.2015.

10. The Government after careful examination of the proposal of Director of Rural Development and Panchayat Raj issues the following orders:-

- (i) Administrative Sanction is accorded for the entire project and for the works indicated in Annexure I, II and III consisting of 769 roads for a length of 2,658.58 Km and 25 bridges for a total cost of Rs. 1,244.35 Crore under PMGSY II (2017-18).
- (ii) Financial sanction is accorded for the state share of Rs.540.33 Crore under PMGSY II (2017-18).
- (iii) Administrative sanction is accorded for provision of 5 year Post Construction routine Maintenance funds for PMGSY II for an amount Rs.93.02 Crore for Rural Development and Panchayat Raj Department.
- (iv) The concerned Panchayat Unions and Village Panchayats are permitted to meet the funds required for routine maintenance from the State Finance Commission Grants to Rural Local Bodies. The District Collectors shall collect the funds from the concerned Panchayat Unions and Village Panchayats based on the annual requirement submitted by the concerned Executive Engineer (RD) and shall remit the same into the maintenance account of State Rural Road Development Agency in two installments every year before 31st May and 30th November.
- (v) Administrative sanction is accorded for provision of 5 year Post Construction routine Maintenance funds for PMGSY II (2017-18) for an amount Rs.5.14 Crore for maintenance of Other District Roads by Highway and Minor Ports Department. This amount shall be met from budgetary provision under the relevant head of account. The Highways department shall draw and remit the same into the account of State Rural Road Development Agency in two installments every year before 31st May and 30th November.
- (vi) The Rural Development and Panchayat Raj department and the Highways and Minor Ports Department are directed to ensure periodic renewal of the roads upgraded under PMGSY-II at the end of 5 year routine maintenance period from relevant funds available with them.
- (vii) The Evaluation of Technical Bids and Evaluation and Approval of Financial Bids under PMGSY shall be done by the Committees as per the orders issued by the Government in G.O. (Ms) No.21, RD&PR (CGS.II) Department, Dated: 13.02.2015.

11. The expenditure sanctioned in at para 10 above shall be debited to the following head of account:-

Rural Development and Panchayat Raj Department

4515.00	-	Capital outlay on other Rural Development Programmes-
103	-	Rural Development – State's Expenditure
JL	-	Road / Bridge works under PMGSY – II
16	-	Major Works
(DPC 4515 – 00-103-JL-1608)		

Highways & Minor Ports Department

5054	-	Capital outlay on Roads and Bridges
80	-	General
800	-	Other Expenditure - State's Expenditure
JS	-	Road / Bridge works under PMGSY – Bharat Nirman
16	-	Major works
(DPC 5054-80-800-JS-1606)		

12. The Expenditure sanctioned in paragraph "10" above shall constitute an Item of "New Service" and the approval of the Legislature will be obtained in due course. Pending approval of the Legislature, the expenditure may be initially be met by drawal of an advance from the contingency fund. The Director of Rural Development and Panchayat Department / Chief Engineer, National Highways are directed to calculate the actual amount required for the period upto next Supplementary Estimates and apply for sanction of the same as advance from the contingency fund Finance (BG-1) Department directly in Form A appended to the Tamil Nadu Contingency Fund Rules 1963 along with a copy of this order. Orders for sanction of an advance from the Contingency Fund will be issued from Finance (BG-1) Department. The Director of Rural Development and Panchayat Raj Department/ Chief Engineer, National Highways are also directed to send necessary explanatory notes to include the above expenditure in the Supplementary Estimates for the year 2018-19 to Government in Finance (RD) Department at the appropriate time without fail.

13. The Director of Rural Development and Panchayat Raj is the Estimating Reconciling and controlling authority for the above new head of account under Demand No. 42 02.

14. The Pay and Accounts Officer/ Treasury Officer concerned are directed to open the above new head of account in their books.

15. The Director of Rural Development and Panchayat Raj department/Chief Engineer, National Highways are authorised to execute the work, draw and disburse the amount for the schemes indicated under their control.

16. This Administration sanction is subject to the following conditions:-

- i) The Bill of Quantities (BoQs) and estimates will be rechecked by the executing agencies before the Technical Sanction (TS);
- ii) State should propose certain roads with Surface dressing instead of OGPC as per IRC guidelines for low traffic volume of below T5 at the time of Technical Sanction and list of such roads and corrected cost should be informed to the Ministry/NRRDA.

- iii) State should provide the statement showing MoRD sanctioned cost and cost corrected at the time of technical sanction to MoRD/NRRDA.
- iv) State should provide the rate analysis with comparison of cost between conventional method and 'Zydex-Nano Technology, Terrazyme, RBI Grade 81, Steel and copper slag stabilized base and sub-bases' for all roads and few DPRs using these technologies should be sent to NRRDA for sample scrutiny.
- v) State should verify the actual requirement of slab culverts on every road and should propose only in case pipe culverts do not suffice the purpose before technical sanction. This information should be shared with MoRD/NRRDA.
- vi) State needs to re-scrutinize 58 DPRs where average cost is more than 80 lakhs per km and the statement showing MoRD sanctioned cost and Technical sanction cost should be provided to NRRDA/MoRD.

17. This order is issued with the concurrence of Finance Department vide it's U.O.No.48697/Finance(RD)/2017, Dated 21.9.2017 and ASL No.1471 (One thousand four hundred and seventy one)

**HANS RAJ VERMA,
ADDITIONAL CHIEF SECRETARY TO GOVERNMENT.**


To

The Director of Rural Development and Panchayat Raj, Chennai- 600 015.
The Chief Engineer, National Highways, Chennai- 600 005.

Copy to

The Hon'ble Chief Minister Office, Chennai - 600 009.
The Special Personal Assistant to Hon'ble Deputy Chief Minister, Chennai - 600 009.
The Special Personal Assistant to Hon'ble Minister for MA, RD & Impn. Spl. Prog, Chennai - 600 009.
The Finance (RD /BG-I/BG-II/PWD-I/BC) Department, Chennai - 600 009.
The Highways and Minor Ports Department, Chennai - 600 009.
The Planning Development & Special Initiatives Department, Chennai - 600 009.
The Principal Private Secretary to Additional Chief Secretary,
Rural Development and Panchayat Raj Department, Chennai - 600 009.
The Rural Development and Panchayat Raj (PR-II) Department, Chennai- 600 009.
The National Informatics Centre, Secretariat, Chennai - 600 009.

(FORWARDED BY ORDER)


21/9/2017
SECTION OFFICER
