



ABSTRACT

Jal Jeevan Mission – Tamil Nadu - Guidelines for providing Functional Household Tap Connections (FHTCs) in Village Panchayats through Convergence Funds under Jal Jeevan Mission – Approved - Orders – Issued.

Rural Development and Panchayat Raj (CGS.1) Department

G.O.(Ms.)No.172

Dated:28.10.2020

சார்வரி, ஐப்பசி 12

திருவள்ளூர் ஆண்டு 2051

Read:

From the Director of Rural Development and Panchayat Raj, Chennai,
Letter Rc.No.4943/ 2020/JJM, dated 26.9.2020.

ORDER:

In the letter read above, the Director of Rural Development and Panchayat Raj has stated that the Vision of the Jal Jeevan Mission is that "Every rural household has drinking water supply in adequate quantity of prescribed quality on regular and long-term basis at affordable service delivery charges leading to improvement in living standards of rural communities". Jal Jeevan Mission (JJM) has been launched which aims at providing Functional Household Tap Connection (FHTC) to every rural household by 2024 for which the Government have issued State Specific Operational Guidelines in G.O.Ms.No.111, Rural Development and Panchayat Raj Department, dated:16.6.2020.

2. The Director of Rural Development and Panchayat Raj has further stated that in Tamil Nadu, 1,26,89,045 households are there in rural areas, out of which 21,92,812 households have already been covered with Functional Household Tap Connections (FHTCs) as on 01.04.2020 and the balance 1,04,96,233 Functional Household Tap Connections will be covered before the end of March 2023.

3. The Mission Director, Jal Jeevan Mission has stated that 40 lakh FHTCs are to be covered before 31.03.2021 so as to achieve 100% coverage in 2023 instead of 2024. In this connection, the Director of Rural Development and Panchayat Raj has stated that 40 lakh FHTCs will be covered by the following schemes as detailed below:

Sl. No.	Name of the Scheme	No. of FHTCs
1.	JJM	20.93 lakh
2.	Convergence	12.87 lakh
3.	Regularization	06.20 lakh
Total		40.00 lakh

Accordingly, for the year 2020-21, it is proposed to cover 20,93,513 Functional Household Tap Connections at an estimated cost of Rs.2,006.08 crore from Jal Jeevan Mission funds and 12,86,086 Functional Household Tap Connections (FHTCs) at an estimated cost of Rs.1010.18 crore from Convergence of funds. Out of the balance 6.20 lakh FHTCs, the District Collectors have regularized 5.17 lakh unauthorized FHTCs so far and the remaining 1.03 lakh FHTCs will be regularized before 31.10.2020.

4. The Director of Rural Development and Panchayat Raj has therefore requested the Government to approve the guidelines for providing Functional Household Tap Connection in Village Panchayats through Convergence Funds under Jal Jeevan Mission.

5. The Government after careful examination have decided to accept the proposal of the Director of Rural Development and Panchayat Raj and approve the guidelines annexed to this order for providing Functional Household Tap Connections in Village Panchayats through Convergence Funds under Jal Jeevan Mission.

6. This order issues with the concurrence of Finance department vide its U.O.No. 3827/FS/P/RD/2020, dated:24.10.2020.

(BY ORDER OF THE GOVERNOR)

**HANS RAJ VERMA
ADDITIONAL CHIEF SECRETARY TO GOVERNMENT**

To

The Director of Rural Development and Panchayat Raj,
Chennai-15.

The The Mission Director, State Water and Sanitation Mission,
Jal Jeevan Mission & Managing Director, Tamil Nadu Water Supply and
Drainage Board, Chennai-5.

All District Collectors (thro' DRD&PR, Chennai-15).

All Project Directors, District Rural Development Agencies

(through the Director of Rural Development and Panchayat Raj, Chennai-15).

Copy to:

The Senior Personal Assistant to Hon'ble Minister (Municipal Administration and
Rural Development, Implementation of Special Programme), Chennai-9.

The Principal Private Secretary to Chief Secretary to
Government, Chennai-9.

The Principal Private Secretary to Additional Chief Secretary to
Government, Rural Development and Panchayat Raj
Department, Chennai-9.

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//FORWARDED BY ORDER//

Nadla
28.10.2020

SECTION OFFICER

6/10/21

ANNEXURE

(G.O.(Ms.) No.172, RURAL DEVELOPMENT AND PANCHAYAT RAJ (CGS-1) DEPARTMENT, DATED: 28.10.2020)

Guidelines for providing Functional Household Tap Connection (FHTCs) in Village Panchayats through Convergence Funds

The Government of India has launched Jal Jeevan Mission during 15th August 2019, by the Hon'ble Prime Minister of India for propagation of Government of India Initiatives on Jal Jeevan Mission. The Vision of the Jal Jeevan Mission is that "Every rural household has drinking water supply in adequate quantity of prescribed quality on regular and long-term basis at affordable service delivery charges leading to improvement in living standards of rural communities".

The Objectives of Jal Jeevan Mission:

- i) to provide a Functional Household Tap Connection (FHTC) to every Household.
- ii) to prioritize provisions of FHTCs in quality affected areas / villages in drought prone and Sansad Adarsh Gram Yojana (SAGY) villages, etc.,
- iii) to provide functional tap connection to schools, Anganwadi centres, Gram Panchayat buildings, Health centers, community buildings, public buildings and public toilet etc,
- iv) to monitor functionality of Tap connections,
- v) to promote and ensure voluntary ownership among local community by way of contribution in cash / kind /labour,
- vi) to assist in ensuring sustainability of water supply system, i.e. water source / water supply infrastructure and fund for regular O&M.

Need for convergence:

As per section 110 of Tamil Nadu Panchayat Act 1994, it is the statutory duty of the Village Panchayat to ensure the uninterrupted water supply to the rural households. To ensure this duty, Village Panchayats undertake water supply works wherever the need arises. While implementing this, village panchayats are in enormous stress in terms of financial and water resource. In this case the Block Panchayats and District Panchayats help and supplement the Village panchayats to fulfil the basic duty by means of sanctioning works out of their fund. In the above case, the scientific evaluation of requirement of water supply to the entire panchayat and future need is yet to be done.

Now, the Jal Jeevan Mission is being implemented to provide FHTCs to rural households with certain budgetary allocation. The scheme while providing Functional House Hold Tap Connection, it analyses various aspects of water supply from source creation to FHTC like scientific calculation of the water requirement of the Household i.e Quantity, Quality of the supplied water, periodicity etc. This scheme is supporting the Village Panchayats to provide water supply and plan comprehensively.

The three tiers of rural local bodies are undertaking the water supply works independently and most of the works are standalone structures. Execution of these

works will result in unbalanced unsustainable supply of water by giving surplus to few areas and leave certain areas scarce.

Hence, the need of converging all the water supply works ranging from water source augmentation, source creation, storage structure creation, laying of pipe line and finally the FHTCs to provide water supply to the rural mass under the Jal Jeevan Mission will solve the above-mentioned issues.

Convergence of funds

The operational guidelines for the implementation of the Jal Jeevan Mission facilitate the convergence of funds from other programme for the infrastructure developments and sustainability.

The District Water and Sanitation Mission is responsible for the convergence at the district level for the successful implementation of the mission.

As per the state specific guidelines for implementation of the Jal Jeevan Mission issued vide the G.O.(Ms)No.111, Rural Development and Panchayat Raj (CGS.1) Department, dated 16.06.2020, the guidelines of the corresponding program should be followed for the works taken up under the convergence.

Sources of convergence:

The following programme may be the indicative for sourcing the funds to achieve annual target for the financial year 2020-21.

i. Central Finance Commission Grant:

The Government of India constitutes Finance Commission once in 5 years to devolve the grants to local bodies across the country. The Central Finance Commission has divided the grant to the Rural Local Bodies into two categories, namely tied and untied grant. 50% of the tied grant is earmarked for Water Supply. In addition, the water supply works are one of the admissible categories under untied component. Hence the convergence with the untied component of 15th Central Finance Commission is one of the major additional source for under taking water supply works under convergence.

ii. State Finance Commission Grant:

State Finance Commission Grant (SFC) is released to Three Tier Local bodies on monthly basis. The above grant will be released to the village Panchayats, Block Panchayats and District Panchayats in the ratio of 55:37:8 respectively. This Grant to Village Panchayats and Block Panchayats are of two categories namely Minimum grant and population grant. The population grant is meant for taking up of works to ensure and maintain basic amenities. The water supply is one of the approved items of work under population grant of State Finance Commission grant.

- iii. MPLAD / MLACD fund allocated to water supply works by respective MPs / MLAs of their constituency.
- iv. Any other funds available in the districts like District Mineral Development Fund and funds from Corporate Social Responsibility (CSR) etc.

Selection of Works:

As per the guidelines issued for JJM vide G.O.(Ms)No.111, Rural Development and Panchayat Raj (CGS.1) Department, dated:16.06.2020, Village Action Plan (VAP) will be the basic document of the Village Panchayat for all water supply and related work. The water supply works taken up under any other schemes shall be from Village Action Plan duly approved by the Panchayats. No work outside the Village Action Plan will be taken up under any other schemes where separate source of funding is available. This will help in optimal utilization of resources for focused outputs.

Administrative Sanction:-

The District Collector will issue the Administrative Sanction for the works taken up, to provide FHTC in the Village Panchayats. Before giving the Administrative sanction under Jal Jeevan Mission (JJM), the District Collector shall depute officials to test check the need and genuineness of the works identified and correctness of estimates prepared. However, the guidelines of the corresponding program should be followed for the works taken up under the convergence funds.

Tendering of works taken up through convergence fund under JJM

- i. The work will be executed as per the provision in the respective scheme guidelines, from where the fund has been converged.
- ii. The works taken up through Convergence Funds for providing FHTC under JJM will be executed following the Tamil Nadu Transparency in Tenders Act, 1998 and Rules, 2000.
- iii. The guidelines as laid down in G.O.(Ms.)No.54, Rural Development and Panchayat Raj (PR-1) Department, dated: 22.05.2014 and vide G.O.(Ms.)No.111, Rural Development and Panchayat Raj (PR-1) Department, dated:21.08.2018 shall be followed in regard to the Measurement, preparation of bills and release of payments to the Executing Agency concerned.
- iv. FHTC will be monitored by the Village Panchayat / Village Water and Sanitation Committee (VWSC) and the same will be done by the District Water and Sanitation Mission (DWSM) and District level Project Management Unit (PMU).

Execution of works

- i) A Triparte Agreement shall be executed between Village Panchayat, District Water and Sanitation Mission and Implementing Agency / Contractor.
- ii) In respect of works, the measurements will be recorded by the Union Overseer / Assistant Engineer and the Check Measurement will be done by the concerned Assistant Engineer/Assistant Executive Engineer (RD) as the case may be as specified in G.O.(Ms.)No.111, Rural Development and Panchayat Raj (PR-1) Department, dated:21.08.2018. The Executive Engineer (RD) shall super check the works as per the norms indicated in G.O.(Ms.)No.54, Rural Development and Panchayat Raj (PR-1) Department, dated:22.05.2014.
- iii) Execution of all the activities should be followed based on the corresponding scheme guidelines irrespective of the purpose and technical unit should ensure proper implementation.

- iv) The cost estimate for various components included in the Village Action Plan should be prepared adopting the current Standard Schedule of Rates.

Payment to the Executing Agency / Contractor

Payment for the works taken up under convergence funds will be released on the recommendation of the committee consisting of Gram Panchayat or its sub-committee, Engineer from Rural Development and Panchayat Raj Department and Third party verification agency. The committee shall under take combined verification before recommending the running payment.

Payment to Third party Verification Agency:

State Water and Sanitation Mission (SWSM) empanel Third Party verification agencies to check the quality of work executed for providing FHTC in the Village Panchayat. The payment to the Third party verification agency will be made from the funds provided for support activities under Jal Jeevan Mission. The payment to the Third party verification agency will be drawn from single nodal account maintained at the state level through PFMS mode.

Functionality Assessment

The infrastructure taken up through convergence funds under JJM for providing FHTC shall meet the standards set by the operational guidelines for the implementation of the Jal Jeevan Mission. The water supply schemes having household Tap Connection needs to provide adequate quantity (55 LPCD) of potable water with prescribed quality on regular and long time basis. Functionality of tap connections will be categorized based on the parameters as tabulated below:

	Fully functional	Partially functional	Non Functional
Quantity	≥ 55 LPCD	> 40 LPCD < 55 LPCD	< 40 LPCD
Quality	Potable	Potable	Non Potable
Regularity	12 Months or Daily basis	9-12 Months < Daily basis	< 9 months < Daily basis

Integrated Management Information System (IMIS)-JJM National Portal

All the FHTC provided through the convergence funds will comply the following aspects:-

- i) All the FHTC effected to the household shall be uploaded in the ejalshakti.gov.in, the National portal of the Jal Jeevan Mission.
- ii) To ensure transparency and for monitoring, all the assets of water supply schemes under Jal Jeevan Mission should be Geotagged.

- iii) For targeted delivery and monitoring of specific outputs, it is proposed that FHTC is to be linked with the Aadhar number of the head of the household, subject to statutory provisions.

The guidelines issued vide G.O.(Ms.)No.111, Rural Development and Panchayat Raj (CGS.1) Department, dated:16.06.2020, shall be followed for all other aspects regarding the implementation of works taken up through convergence fund.

HANS RAJ VERMA
ADDITIONAL CHIEF SECRETARY TO GOVERNMENT

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Nadk
28.10.2020
SECTION OFFICER

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