



## **ABSTRACT**

Schemes – Centrally Sponsored Schemes – Pradhan Mantri Gram Sadak Yojana (Phase VIII) Bharat Nirman (Phase III)-2012-13 New Connectivity and Upgradation of Rural Roads – Works to be executed by Rural Development & Panchayat Raj Department and Highways and Minor Ports Department – Administrative sanction accorded – Orders - Issued.

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### **Rural Development and Panchayat Raj (CGS.2) Department**

G.O.(D)No.116

Dated: 19.3.2013

Read :

1. Hon'ble Minister of Rural Development, Government of India, letter dated 7.9.2012
2. The Commissioner of Rural Development and Panchayat Raj, D.O.Lr.No.96750/2011/TU4, dated 6.10.2012
3. Government Letter No. 26296/CGS2/2012 dated 09.11.2012
4. From the Director, Ministry of Rural Development, Government of India, Lr.No.P-17024/24/2012-RC dated 26.12.2012
5. The Commissioner of Rural Development and Panchayat Raj, D.O.Lr.No.96750/2011/TU4, dated 02.01.2013

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### **ORDER:**

The Pradhan Mantri Gram Sadak Yojana is a Centrally Sponsored Scheme introduced by Government of India for achieving total connectivity in rural areas.

2. In the letter first read above the Hon'ble Minister of Rural Development, Government of India has sought proposal for new connectivity and upgradation of roads under Pradhan Mantri Gram Sadak Yojana for the year 2012 – 2013.

3. Consequently, the Commissioner of Rural Development and Panchayat Raj in the letter second read above, has sent the proposal for new connectivity and upgradation of roads under Pradhan Mantri Gram Sadak Yojana. The abstract details of proposals are as follows:

Table I

Sl.No.	Department	Number of Roads	Length in Km	Tentative Cost Rs.in Crores
1.	Rural Development and Panchayat Raj Department for Panchayat and Panchayat Union roads			
	Upgradation	917	1963.87	775.97
2.	Highways Department for ODRs	394	1426.24	430.71
	Total	1311	3390.11	1206.69

4. The above proposal includes laying of roads using Coir geo-textiles and RBI Grade-81 as part of R&D initiative suggested by Government of India. The details are given below:

Table II

Sl.No	New Connectivity roads under R&D Initiatives	No of Road works	Length of road (in Kms)	Value of project proposal (Rs in Crores)
1	Using Coir Geo Textiles	19	42.201	16.74
2	Using RBI Grade 81 (A soil stabilizing chemical)	7	16.505	5.71

5. In the letter third read above, the above proposal was sent to Government of India for consideration and sanction after obtaining the approval of the State Level Standing Committee headed by the Chief Secretary. The observation of the pre empowered committee meeting held on 15.11.2012, and the action taken on the observation are as follows:

Sl. No.	Observations	Action taken
a)	In case of Roads designed for more than 2 msa projected traffic for 10 years the pro-rata cost for traffic more than 2 msa should be borne by the State.	In case of roads having traffic of more than 2 msa (ODRs), the cost above 2 msa was taken to state share.
b)	The road way width and width of CD works in case of through routes should be 7.5m and for link routes it should be 6m. In case the roadway width and width of CD works proposed is more than 6m, the state should make appropriate provision from the State share.	Since the above proposal is mainly for the Upgradation of existing roads, the roadway width and the width of existing CDs is 7.5m. Hence, in order to maintain existing width at 7.5m, the prorata cost above 6m in the case of link roads has been taken to state share.

c)	The provision of Gravel shoulders, wherever applicable, should be replaced by earthen shoulders or the excess cost should be borne by the State.	Considering the soil conditions and traffic, the gravel shoulders have been retained in the estimate and the cost has been taken into state share.
d)	The provision of Maintenance cost should be as per Operation Manual and should be above 5%.	The maintenance cost has been increased above 5% for ODRs where the traffic is more than 2 msa.
e)	In case of long span bridges, the cost of bridges for more than 50m length and more than 6m carriageway should be provided from state share.	The pro-rata cost above 50m length and 6m width for long span bridges was taken to state share.
f)	The committee instructed to submit deletion proposals for two roads in Dharmapuri District sanctioned under phase II, and to submit fresh proposals based on current schedule of rates.	The two road works in Dharmapuri district have been deleted and the cost as per current schedule of rates included in the current proposals.

6. Accordingly, the project proposal was reworked and incorporating the above changes are as follows:

**Table III**

Total No. of works proposed	1343
Total No. of road works	1298
Total No. of Bridges	45
Total Length of Road works (in Kms)	3095.768
MoRD Cost ( Rs in Crore)	1021.15
State Share ( Rs in Crore)	108.95
Total Value of Projects proposed (Rs in Crore)	1130.10
Maintenance cost proposed (Rs in Crore) (5.87% of Total Projects Proposed)	61.91

7. Further in the empowered committee meeting held on 06.12.12 under the chairmanship of the Secretary Rural Development, Government of India accorded clearance for the project proposal under PMGSY for Tamil Nadu for the year 2012-2013 as given below:

**Table IV**

<b>Details of Proposals</b>		<b>Rural Development &amp; Panchayat Raj Department</b>	<b>Highways and Minor Ports Department</b>	<b>Total</b>
<b>1</b>		<b>2</b>	<b>3</b>	<b>4</b>
<b>New Connectivity Roads</b>	Cost (Rs. in Crores)	39.01	..	<b>39.01</b>
	No. of road works	40	..	<b>40</b>
	Length (Km)	90.026	..	<b>90.026</b>
	Number of Habitations to be covered	55	..	<b>55</b>
	Average cost per Km Rs in lakhs	43.34	..	<b>43.34</b>
<b>Up-gradation Roads</b>	Cost (Rs. in Crores)	733.97	278.94	<b>1012.91</b>
	No. of road works	926	332	<b>1258</b>
	Length (Km)	1941.194	1064.548	<b>3005.740</b>
	Average cost per Km Rs.in Lakh	37.81	26.20	<b>33.70</b>
<b>Total No. of road works</b>		<b>966</b>	<b>332</b>	<b>1298</b>
<b>Total Length of road works in Km</b>		<b>2031.22</b>	<b>1064.548</b>	<b>3095.768</b>
<b>Total cost of road works (Rs in crores)</b>		<b>772.98</b>	<b>278.94</b>	<b>1051.92</b>
<b>Bridges</b>	Cost (Rs. in Crores)	78.18	-	<b>78.18</b>
	No. of Bridge works	45	-	<b>45</b>
<b>Total No. of works (Roads &amp; Bridges)</b>		<b>1011</b>	<b>332</b>	<b>1343</b>
<b>Total Value of Projects proposed (Rs. in Crores)</b>		<b>851.16</b>	<b>278.94</b>	<b>1130.10</b>
<b>MoRD Share (to be borne by GOI) (Rs. in Crores)</b>		<b>755.90</b>	<b>265.25</b>	<b>1021.15</b>
<b>State Share (to be borne by State Government) (Rs. in Crores)</b>		<b>95.25</b>	<b>13.70</b>	<b>108.95</b>
<b>Five year maintenance cost (to be borne by State Government)( Rs. in Crores)</b>		<b>44.52</b>	<b>22.32</b>	<b>66.84</b>

8. The Government of India have stated that as per Para No 8.6 and 17 of PMGSY Guidelines, the state has to mandatorily provide for 5 years routine maintenance as part of the construction contract agreement. Since the inception of PMGSY scheme, no separate allocation has been made for routine maintenance of PMGSY works in Tamilnadu. Government of India has issued a condition that crediting of Maintenance funds into the SRRDA account is mandatory for release of funds and the amount required for 5 year maintenance is worked out as Rs 66.84 crore. The year wise requirement of maintenance funds is given below:

Table V

Sl. No	Financial Year	Maintenance Year	Amount (Rs. in crore)
1.	2014-15	I	6.685
2.	2015-16	II	8.689
3.	2016-17	III	11.364
4.	2017-18	IV	15.373
5.	2018-19	V	24.729
		<b>Total</b>	<b>66.84</b>

9. Further the Government of India has instructed that a separate head of account should be opened to accord financial sanction for the state share and the same has to be operated by the State Rural Roads Development Agency (Tamil Nadu Rural Housing and Infrastructure Development Corporation).

10. The Government after careful examination of the proposal of the CRD&PR have decided to accept the same and issue the following orders:

- (a) To accord Administrative Sanction for the entire project for Rs. 1130.10 Crores (Rs.1021.15 crores from Government of India, Rs.108.95 crores from Government of Tamil Nadu) for the works to be taken up under PMGSY VIII 2012-2013) / Bharat Nirman Phase III as detailed in para 7 above. The district wise details of road works to be executed by both Rural Development and Panchayat Raj Department and Highways and Minor Ports Department are as indicated in the Annexure I, II & III to this order for a length of 3095.768 kms for a period of 5 years.
- (b) To accord financial sanction for a total sum of Rs.108.95 Crores (Rupees One Hundred Eight crores and ninety five lakh only).
- (c) To accord Administrative Sanction for maintenance funds and for opening of a separate Head of Account for Rs. 66.84 Crores (Rupees Sixty six crores and eighty four lakhs only) for the period of five years from 2014-15 as detailed in para 8 above.

11. The expenditure mentioned at para 10 above shall be debited to the following 3 new Head of Accounts opened under Demand No.42.02

**Rural Development and Panchayat Raj Department**

- |                         |                             |   |
|-------------------------|-----------------------------|---|
| <u>(i) General Head</u> | 4515.00                     | Capital outlay on other Rural Development Programmes- |
|                         | 103                         | Rural Development –                                   |
|                         |                             | Schemes in the Twelfth Five Year Plan-                |
|                         | II.                         | State – Plan -  |
|                         | JG.                         | Road / Bridge works under PMGSY – Bharat Nirman       |
|                         | 16.                         | Major Works   |
|                         | (DPC 4515 – 00-103-JG-1606) |   |

- (ii) SCP Head : 4515.00-789 Special Component Plan for Scheduled Castes – Schemes in the Twelfth Five Year Plan-II. State – Plan – JF. Road / Bridge works under PMGSY – Bharat Nirman-  
16. Major Works – (DPC 4515-00-789-JF-1606)
- (iii) TSP Head : 4515-00-796 Tribal Area Sub-Plan.  
Schemes in the Twelfth Five Year Plan-II. State – Plan – JE – Road/ Bridge works under PMGSY – Bharat Nirman -  
16. Major Works – (DPC 4515-00-796-JE-1603)

### **Highways & Minor Ports Department**

5054. Capital outlay on Roads and Bridges -  
80. General -  
800. Other Expenditure -  
Schemes in the Twelfth Five Year Plan -  
II. State – Plan -  
JS. Road / Bridge works under PMGSY – Bharat Nirman  
16. Major works  
(DPC 5054-80-800-JS-1606)

12. The Commissioner of Rural Development and Panchayat Raj / Chief Engineer, National Highways are authorized to execute the work, draw and disburse the amount for the schemes indicated under their control.

13. The Commissioner of Rural Development and Panchayat Raj is the estimating, reconciling and controlling authority for 11(i) (ii) new Heads of Account. The Pay and Accounts Officer / Treasury Officer concerned is requested to open the above new heads of Account in their books of account.

14. The expenditure sanctioned in Para 10 above shall constitute an item of 'New Service'. The approval of legislature will be obtained in due course. Pending approval of legislature the expenditure will initially be met from advance drawn from the Contingency Fund. Orders regarding which will be issued separately in Finance (BG-I) department. The Commissioner of Rural Development and Panchayat Raj is directed to apply for sanctioning of Contingency Fund in prescribed form in duplicate to Finance (BG-I) Department along with copy of this order. The Commissioner of Rural Development and Panchayat Raj is also directed to send necessary explanatory notes to Government in Finance department for inclusion of this expenditure in the Supplementary Estimate 2012-2013 to obtain the approval of the legislature at the appropriate time.

15. The Commissioner of Rural Development and Panchayat Raj is requested to take further follow up action for execution of 1343 road and Bridge works under PMGSY Phase VIII (2012-2013) in both Rural Development and Panchayat Raj Department and Highways and Minor Ports Department components as sanctioned by Ministry of Rural Development (RC Division), Government of India. The Bills of Quantities and Estimates shall be rechecked by the executing authority while giving

technical sanction before inviting tenders for these works. The Commissioner of Rural Development and Panchayat Raj is requested to take necessary follow up action on the observations of the Empowered Committee contained in the letter read above. The guidelines of Pradhan Mantri Gram Sadak Yojana should also be strictly adhered to while executing the works. He is directed to furnish quarterly Progress Reports on the execution of works to Government of India, Ministry of Rural Development and to State Government in the prescribed formats.

16. This order issues with the concurrence of Finance Department vide its U.O.No. 12181/Finance (RD)/2013, dated 18.3.2013 and ASL No. 2599 (Two thousand five hundred and ninety nine)

(BY ORDER OF THE GOVERNOR)

C.V. SANKAR,  
PRINCIPAL SECRETARY TO GOVERNMENT.

To

The Commissioner of Rural Development and  
Panchayat Raj, Chennai-15.

The Chief Engineer, National Highways, Chennai-5.

**Copy to**

The Hon'ble Chief Minister Office, Chennai-9

The Senior PA to Hon'ble Minister for MA, RD, Law,  
Courts & Prisons, Chennai-9

The Finance (RD) /BG-II Department, Chennai-9

The Highways and Minor Ports Department, Chennai-9

The Planning Development & Special  
Initiatives Department, Chennai-9

The Private Secretary to Principal Secretary, RD&PR Dept., Chennai-9

The Rural Development and  
Panchayat Raj (PRII) Department, Chennai-9.

The NIC, Secretariat, Chennai-9.

//Forwarded by order//

  
Section Officer.  
